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SECRETUSNATO 4103

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: AHG BRIEFING OF THE NAC JULY 26, 1974

REF: A) MBFR VIENNA 185; B) MBFR VIENNA 197; MBFR VIENNA 199

SUMMARY: AHG BRIEFED THE NAC JULY 26 ON MBFR DEVELOPMENTS IN THE THIRD ROUND, AND ON THE AHG REQUEST FOR NEW GUIDANCE. SYG LUNS AND THOSE PERMREPS WHO SPOKE CONSIDERED AHG REPORT EXCELLENT, AND PRAISED THE HIGH DEGREE OF ALLIED COORDINATION IN MBFR. UK AND BELGIUM REPS AS WELL AS LUNS NOTED THE NEED FOR WORK IN CAPITALS ON NATIONAL POSITIONS, AS WELL AS IN NATO, TO MEET AHG REQUEST FOR GUIDANCE. END SUMMARY

1. SYG LUNS BEGAN THE NAC DISCUSSION BY OBSERVING THAT ALTHOUGH MBFR HAS NOT PRODUCED SPECTACULAR RESULTS TO DATE, ALLIED COORDINATION HAS PROVED EFFECTIVE, AND THE ALLIES HAVE KEPT THE FOCUS ON THEIR OWN PROPOSALS RATHER THAN THOSE OF TH EAST. AMBASSADOR ADRIAENSECRET

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SSEN THEN BRIEFED THE NAC ALONG THE LINES OF REFTEL A.

2. DE STAERCKE (BELGIUM) EXPRESSED APPRECIATION FOR THIS BALANCE SHEET ON MBFR. HE WAS SATISFIED BY THIS BALANCE SHEET

BECAUSE THE WEST HAS MAINTAINED ITS BASICALLY STRONG POSITION AND HAD AVOIDED FALLING INTO THE EASTERN TRAP. HE AGREED WITH THE NEED TO MAINTAIN THE FOCUS ON WESTERN POSITIONS, AND THEREFORE SUBSCRIBED FULLY TO THE AHG CONCLUSION IN PARA 31 (REF A) THAT THE ALLIES SHOULD CONTINUE TO DEVELOP THEIR PROGRAM AT A DELIBER ATE PACE.

- 3. CATALANO (ITALY) RECALLED THE ITALIAN POSITION REGARDING PARA 31 OF C-M(73)83, I.E. INCLUSION OF HUNGARY IN A NON-CIRCUMVENTION CLAUSE IS DESIRABLE, BUT THIS DOES NOT MEAN ITALY SHOULD ALSO BE INCLUDED.
- 4. HARTOGH (NETHERLANDS) WONDERED IF SOME EASTERN REPRESENTATIVE WAS NOW MAKING A REPORT TO HIS CAPITAL SUGGESTING THAT THE WEST WAS ABOUT TO MAKE SOME MOVE TOWARDS THE EASTERN POSITION. HE OBSERVED THAT THE EAST CAN BE LESS CONCERNED ABOUT PUBLIC OPINION THAN THE ALLIES, AND THEREFORE MAY THINK THAT THEY HAVE A LITTLE MORE TIME THAN WE DO. LUNS OBSERVED THAT IF SOME WESTERN GOVERNMENT DECIDED TO SACRIFICE PRINCIPLE IN ORDER TO GET EARLY RESULTS. WE WOULD BE IN DEEP WATER. ADRIAENSSEN SAID THAT THE EAST WAS NOT AS DISAPPOINTED WITH THE PROGRESS OF THE NEGOTIATIONS AS IT PRETENDS. THE LINK BETWEEN PHASES HAS SHOWN THE EAST THERE IS A WAY TO GET ALL WESTERN DIRECT PARTICIPANTS TO REDUCE. LUNS THOUGHT THIS A GOOD TIME TO RECALL SOME OF THE RISKS IN MBFR OF WHICH THE ALLIES ARE WELL AWARE, I.E. THAT THE SOVIETS WANT TO SET ASIDE THE "BALANCE" PART OF MBFR. AND THAT WITHDRAWALS FOR THE WEST WILL MEAN MANY TROOPS SENT HOME, WHEREAS THE SOVIETS WILL STILL MAINTAIN THEIR FORCES NEARBY.
- 5. LOGAN (UK) SAID HE ASSUMED SPC WOULD BE ASSIGNED THE TASK OF DEVELOPING THE GUIDANCE THE AHG HAS REQUESTED. LOGAN STRESSED THAT THE REPLY TO AHG REQUEST IS NOT ONLY IN THE HANDS OF SPC BUT IN CAPITALS AS WELL. SPC CAN HELP FORM AND IDENTIFY NATIONAL POSITIONS, AND CAN REDUCE THE NUMBER OF NATIONAL POSITIONS TO THE POINT WHERE THEY CAN BE SENT TO THE NAC. WHEN NATIONAL POSITIONS ARE LACKING, SPC DISCUSSIONS STAGNATE. LUNS THOUGHT LOGAN'S COMMENTS PARTICULARLY RELATIVE TO PARAS 16 AND 17 OF SECRET

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REFTEL C, WHICH RAISE THE NUCLEAR AND AIR MANPOWER QUESTIONS.

- 6. BUSCH (NORWAY) THOUGHT THE WEST HAD SHOWN FLEXIBILITY, WITHOUT CHANGING ITS BASIC POSITION. HE NOTED HOWEVER PARAS 26 AND 27 OF REF A, WHICH HIGHLIGHT SOVIET SUSPICION THAT SOME ALLIES MIGHT ESCAPE REDUCTIONS. THE WEST WILL HAVE TO DEMONSTRATE THAT THIS EASTERN CONCERN CAN BE MET.
- 7. DE STAERCKE WANTED TO STRESS THAT THE WEST HAS NOT GIVEN WAY ON ESSENTIALS. THE FUNDAMENTAL PART OF THE WESTERN POSITION IS THE COMMON CEILING. THIS WILL CONTINUE TO BE PSYCHOLOGICALLY DEFENDABLE. DE STAERCKE AGREED WITH LOGAN ON THE NEED FOR POSITIONS FROM CAPITALS IN ORDER FOR NAC TO REPLY TO AHG

REQUEST FOR GUIDANCE. HE NOTED IN PARTICULAR THAT THE SPC HAS BEEN WAITING FOR MONTHS FOR A U.S. POSITION ON PARA 29 OF C-M(73)83.

8. SVART (DENMARK) SAID HIS EXPERIENCE IS THAT WHEN YOU DISCUSS A COMPLICATED QUESTION WITH THE SOVIETS, IT TAKES THEM A LONG TIME TO DECIDE THEIR OWN INTERESTS. THE U.S. HAS HAD THE SAME FINDING IN THE SALT TALKS. WE CAN ONLY INFLUENCE THE SOVIETS IF WE PRODUCE CREDIBLE ANSWERS TO THE QUESTIONS THEY ARE ASKING.

9. LUNS SUGGESTED AND THE NAC AGREED THAT THE SPC WOULD WORK OUT A PROGRAM FOR DEALING WITH THE AHG REQUEST FOR GUIDANCE. RUMSFELD $\,$

SECRET

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